

1-1 By: Hancock S.B. No. 680
 1-2 (In the Senate - Filed January 31, 2017; February 15, 2017,
 1-3 read first time and referred to Committee on Business & Commerce;
 1-4 March 16, 2017, reported adversely, with favorable Committee
 1-5 Substitute by the following vote: Yeas 9, Nays 0; March 16, 2017,
 1-6 sent to printer.)

1-7 COMMITTEE VOTE

	Yea	Nay	Absent	PNV
1-8 Hancock	X			
1-9 Creighton	X			
1-10 Campbell	X			
1-11 Estes	X			
1-12 Nichols	X			
1-13 Schwertner	X			
1-14 Taylor of Galveston	X			
1-15 Whitmire	X			
1-16 Zaffirini	X			

1-18 COMMITTEE SUBSTITUTE FOR S.B. No. 680 By: Hancock

1-19 A BILL TO BE ENTITLED
 1-20 AN ACT

1-21 relating to step therapy protocols required by a health benefit
 1-22 plan in connection with prescription drug coverage.

1-23 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

1-24 SECTION 1. Section 1369.051, Insurance Code, is amended by
 1-25 amending Subdivision (1) and adding Subdivisions (1-a), (1-b), and
 1-26 (5) to read as follows:

1-27 (1) "Clinical practice guideline" means a statement
 1-28 systematically developed by physicians and, when appropriate,
 1-29 other health care providers to assist a patient or health care
 1-30 provider in making a decision about appropriate health care for a
 1-31 specific clinical circumstance or condition.

1-32 (1-a) "Clinical review criteria" means the written
 1-33 screening procedures, decision abstracts, clinical protocols, and
 1-34 practice guidelines used by a health benefit plan issuer,
 1-35 utilization review organization, or independent review
 1-36 organization to determine the medical necessity and
 1-37 appropriateness or the experimental or investigational nature of a
 1-38 health care service or prescription drug.

1-39 (1-b) "Drug formulary" means a list of drugs:

1-40 (A) for which a health benefit plan provides
 1-41 coverage;

1-42 (B) for which a health benefit plan issuer
 1-43 approves payment; or

1-44 (C) that a health benefit plan issuer encourages
 1-45 or offers incentives for physicians to prescribe.

1-46 (5) "Step therapy protocol" means a protocol that
 1-47 requires an enrollee to use a prescription drug or sequence of
 1-48 prescription drugs other than the drug that the enrollee's
 1-49 physician recommends for the enrollee's treatment before the health
 1-50 benefit plan provides coverage for the recommended drug.

1-51 SECTION 2. Subchapter B, Chapter 1369, Insurance Code, is
 1-52 amended by adding Sections 1369.0545 and 1369.0546 to read as
 1-53 follows:

1-54 Sec. 1369.0545. STEP THERAPY PROTOCOLS. (a) A health
 1-55 benefit plan issuer that requires a step therapy protocol before
 1-56 providing coverage for a prescription drug must establish,
 1-57 implement, and administer the step therapy protocol in accordance
 1-58 with clinical review criteria readily available to the health care
 1-59 industry. The health benefit plan issuer shall take into account
 1-60 the needs of atypical patient populations and diagnoses in

2-1 establishing the clinical review criteria. The clinical review
2-2 criteria:
2-3 (1) must be based on generally accepted clinical
2-4 practice guidelines that are:
2-5 (A) developed and endorsed by a
2-6 multidisciplinary panel of experts described by Subsection (b);
2-7 (B) based on high quality studies, research, and
2-8 medical practice;
2-9 (C) created by an explicit and transparent
2-10 process that:
2-11 (i) minimizes bias and conflicts of
2-12 interest;
2-13 (ii) explains the relationship between
2-14 treatment options and outcomes;
2-15 (iii) rates the quality of the evidence
2-16 supporting the recommendations; and
2-17 (iv) considers relevant patient subgroups
2-18 and preferences; and
2-19 (D) updated at appropriate intervals after a
2-20 review of new evidence, research, and treatments; or
2-21 (2) if clinical practice guidelines described by
2-22 Subdivision (1) are not reasonably available, may be based on
2-23 peer-reviewed publications developed by independent experts,
2-24 including physicians, with expertise applicable to the relevant
2-25 health condition.
2-26 (b) A multidisciplinary panel of experts composed of
2-27 physicians and, as necessary, other health care providers that
2-28 develops and endorses clinical practice guidelines under
2-29 Subsection (a)(1) must manage conflicts of interest by:
2-30 (1) requiring each member of the panel's writing or
2-31 review group to:
2-32 (A) disclose any potential conflict of interest,
2-33 including a conflict of interest involving an insurer, health
2-34 benefit plan issuer, or pharmaceutical manufacturer; and
2-35 (B) recuse himself or herself in any situation in
2-36 which the member has a conflict of interest;
2-37 (2) using a methodologist to work with writing groups
2-38 to provide objectivity in data analysis and the ranking of evidence
2-39 by preparing evidence tables and facilitating consensus; and
2-40 (3) offering an opportunity for public review and
2-41 comment.
2-42 (c) This section may not be construed to prohibit:
2-43 (1) a health benefit plan issuer from requiring a
2-44 patient to try an AB-rated generic equivalent drug before providing
2-45 coverage for the equivalent branded prescription drug, unless the
2-46 AB-rated generic equivalent has been demonstrated to be ineffective
2-47 on the patient or has caused or is likely to cause an adverse
2-48 reaction in or physical or mental harm to the patient; or
2-49 (2) a prescribing provider from prescribing a
2-50 prescription drug that is determined to be medically appropriate.
2-51 Sec. 1369.0546. STEP THERAPY PROTOCOL EXCEPTION REQUESTS.
2-52 (a) A health benefit plan issuer shall establish a process in a
2-53 user-friendly format that is readily accessible to a patient and
2-54 prescribing provider, in the health benefit plan's formulary
2-55 document and otherwise, through which an exception request under
2-56 this section may be submitted by the provider.
2-57 (b) A prescribing provider on behalf of a patient may submit
2-58 to the patient's health benefit plan issuer a written request for an
2-59 exception to a step therapy protocol required by the patient's
2-60 health benefit plan. The commissioner by rule shall prescribe the
2-61 form of the written request.
2-62 (c) A health benefit plan issuer shall grant a written
2-63 request under Subsection (b) if the request includes the
2-64 prescribing provider's written statement stating that:
2-65 (1) the drug required under the step therapy protocol:
2-66 (A) is contraindicated;
2-67 (B) will likely cause an adverse reaction in or
2-68 physical or mental harm to the patient; or
2-69 (C) is expected to be ineffective based on the

3-1 known clinical characteristics of the patient and the known
3-2 characteristics of the prescription drug regimen;
3-3 (2) the patient previously discontinued taking the
3-4 drug required under the step therapy protocol, or another
3-5 prescription drug in the same pharmacologic class or with the same
3-6 mechanism of action as the required drug, while under the health
3-7 benefit plan currently in force or while covered under another
3-8 health benefit plan because the drug was not effective or had a
3-9 diminished effect or because of an adverse event;
3-10 (3) the drug required under the step therapy protocol
3-11 is not in the best interest of the patient, based on clinical
3-12 appropriateness, because the patient's use of the drug is expected
3-13 to:
3-14 (A) cause a significant barrier to the patient's
3-15 adherence to or compliance with the patient's plan of care;
3-16 (B) worsen a comorbid condition of the patient;
3-17 or
3-18 (C) decrease the patient's ability to achieve or
3-19 maintain reasonable functional ability in performing daily
3-20 activities; or
3-21 (4) the drug that is subject to the step therapy
3-22 protocol was prescribed for the patient's condition and covered
3-23 while under the health benefit plan currently in force or a previous
3-24 health benefit plan and the patient is stable on the drug.
3-25 (d) Except as provided by Subsection (e), if a health
3-26 benefit plan issuer does not deny an exception request described by
3-27 Subsection (c) before 72 hours after the health benefit plan issuer
3-28 receives the request, the request is considered granted.
3-29 (e) If an exception request described by Subsection (c) also
3-30 states that the prescribing provider reasonably believes that
3-31 denial of the request makes the death of or serious harm to the
3-32 patient probable, the request is considered granted if the health
3-33 benefit plan issuer does not deny the request before 24 hours after
3-34 the health benefit plan issuer receives the request.
3-35 (f) The denial of an exception request under this section is
3-36 an adverse determination for purposes of Section 4201.002 and is
3-37 subject to appeal under Subchapters H and I, Chapter 4201.
3-38 SECTION 3. Section 4201.357, Insurance Code, is amended by
3-39 adding Subsection (a-2) to read as follows:
3-40 (a-2) An adverse determination under Section 1369.0546 is
3-41 entitled to an expedited appeal. The physician or, if appropriate,
3-42 other health care provider deciding the appeal must consider
3-43 atypical diagnoses and the needs of atypical patient populations.
3-44 SECTION 4. Section 4202.003, Insurance Code, is amended to
3-45 read as follows:
3-46 Sec. 4202.003. REQUIREMENTS REGARDING TIMELINESS OF
3-47 DETERMINATION. The standards adopted under Section 4202.002 must
3-48 require each independent review organization to make the
3-49 organization's determination:
3-50 (1) for a life-threatening condition as defined by
3-51 Section 4201.002, ~~or~~ the provision of prescription drugs or
3-52 intravenous infusions for which the patient is receiving benefits
3-53 under the health insurance policy, or a review of a step therapy
3-54 protocol exception request under Section 1369.0546, not later than
3-55 the earlier of the third day after the date the organization
3-56 receives the information necessary to make the determination or,
3-57 with respect to:
3-58 (A) a review of a health care service provided to
3-59 a person with a life-threatening condition eligible for workers'
3-60 compensation medical benefits, the eighth day after the date the
3-61 organization receives the request that the determination be made;
3-62 or
3-63 (B) a review of a health care service other than a
3-64 service described by Paragraph (A), the third day after the date the
3-65 organization receives the request that the determination be made;
3-66 or
3-67 (2) for a situation other than a situation described
3-68 by Subdivision (1), not later than the earlier of:
3-69 (A) the 15th day after the date the organization

4-1 receives the information necessary to make the determination; or
4-2 (B) the 20th day after the date the organization
4-3 receives the request that the determination be made.

4-4 SECTION 5. The changes in law made by this Act apply only to
4-5 a health benefit plan that is delivered, issued for delivery, or
4-6 renewed on or after January 1, 2018. A health benefit plan
4-7 delivered, issued for delivery, or renewed before January 1, 2018,
4-8 is governed by the law as it existed immediately before the
4-9 effective date of this Act, and that law is continued in effect for
4-10 that purpose.

4-11 SECTION 6. This Act takes effect September 1, 2017.

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